

Public Document Pack



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Date: 21 February 2012

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OVERVIEW AND SCRUTINY MANAGEMENT BOARD

Date: Wednesday 29 February 2012

Time: 2 pm

Venue: Warspite Room, Council House

Members:

Councillor James, Chair

Councillor Nicholson, Vice Chair

Councillors Mrs Aspinall, Mrs Bowyer, Browne, Coker, Lock, Lowry, McDonald, Stark, Thompson and Wildy.

Co-opted Representative:

Doug Fletcher (Chamber of Commerce)

Members are invited to attend the above meeting to consider the items of business overleaf.

Please note that unless the chair of the meeting agrees, mobile phones should be switched off and speech, video and photographic equipment should not be used in meetings.

Barry Keel
Chief Executive

OVERVIEW AND SCRUTINY MANAGEMENT BOARD

AGENDA

PART I – PUBLIC MEETING

1. APOLOGIES AND SUBSTITUTIONS

To receive apologies for non-attendance submitted by Overview and Scrutiny Management Board Members and to note the attendance of substitutes in accordance with the Constitution.

2. DECLARATIONS OF INTEREST

Members will be asked to make any declarations of interest in respect of items on this agenda.

3. CHAIR'S URGENT BUSINESS

To receive reports on business which, in the opinion of the Chair, should be brought forward for urgent consideration.

4. CALL-INS

Members will be advised of any executive decisions that have been called in.

5. TASK AND FINISH GROUP REPORT - IMPACT OF THE RESTRUCTURE IN REVENUES AND BENEFITS, CUSTOMER SERVICES, CASHIERS AND INCOMES AND CREDITORS (Pages 1 - 36)

The Board will consider the task and finish group report as submitted by the Support Services Overview and Scrutiny Panel.

6. RESPONSE TO INDEPENDENT ADVISER'S REPORT (TO FOLLOW)

To consider the Board's response to the recommendations arising from the Independent Adviser's report on scrutiny performance.

7. DELEGATED AUTHORITY

To consider delegating authority of the following matters to the Board's Lead Officer, in consultation with Chair, Vice-Chair and opposition lead member, in order to expedite the decision-making process outside of the normal business meeting process –

- Project Initiation Documents / Work Programme Requests
- Task and Finish Group Reports
- Panel Recommendations

8. MINUTES

(Pages 37 - 42)

The Management Board will be asked to agree the minutes of the meeting held on 1 February 2012.

9. EXEMPT BUSINESS

To consider passing a resolution under Section 100A (4) of the Local Government Act 1972 to exclude the press and public from the meeting for the following item(s) of business on the grounds that it (they) involve(s) the likely disclosure of exempt information as defined in paragraph(s) ... of Part I of Schedule 12A of the Act, as amended by the Freedom of Information Act 2000.

PART II (PRIVATE MEETING)

AGENDA

MEMBERS OF THE PUBLIC TO NOTE

that under the law, the Panel is entitled to consider certain items in private. Members of the public will be asked to leave the meeting when such items are discussed.

NIL.

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IMPACT OF THE RESTRUCTURE IN REVENUES AND BENEFITS, CUSTOMER SERVICES, CASHIERS AND INCOMES AND CREDITORS

Support Services Overview and Scrutiny Panel Task and Finish Group



CONTENTS

1. Introduction
2. Executive Summary
3. Scrutiny Approach
4. Key Issues Arising from the Evidence
5. Findings
6. Recommendations

I. INTRODUCTION

The Support Services Overview and Scrutiny Panel scrutinises matters relating to the Chief Executive's and Corporate Services Directorates and monitors performance against relevant city and council priorities.

The policy and business areas that relate to the above directorates which are of particular concern to the Support Services Overview and Scrutiny Panel include:

- Business Transformation
- Customer Services
- Finance, Assets and Efficiencies
- ICT
- Human Resources and Organisational Development
- Democracy and Governance
- Policy, Performance and Partnerships
- Communications

One of the issues considered by the panel is the restructure in Revenues and Benefits, Customer Services, Cashiers and Incomes and Creditors. This issue was prioritised by the panel following approval of the restructure as part of the net revenue budget requirement of £208.237m for 2011/12 and five year Capital Programme (2010/11 – 2014/15) of £192.635m as recommended to Full Council on 28 February 2011 by Cabinet on 14 December 2010.

The Support Services Overview and Scrutiny Panel received an update on Revenues and Benefits at its meeting on 10 March 2011 and following approval from the Overview and Scrutiny Management Board a task and finish group was convened in February 2012.

This report summarises the findings of the task and finish group review and makes recommendations for improvements to key services.

2. EXECUTIVE SUMMARY

The scope of this review encompassed the considerable range of services offered by Plymouth City Council in the Revenues and Benefits, Customer Services, Cashiers and Incomes and Creditors departments. In undertaking the review it was paramount to the group to ensure that staff and customers had not been negatively impacted on following the recent restructure into the aforementioned departments.

The restructure had revised the departments so that services were delivered from three departments rather than the four previously in place. From 1 November 2011 the departments in the new structure were Revenues and Benefits, Customer Service and the Transaction Centre, previously Cashiers and Incomes and Creditors.

The panel were informed about service changes and the restructure process through comprehensive documentation, witness statements from Union representatives, Human Resource representatives, Service managers and Cabinet Members and site visits to the newly functioning services.

The panel were pleased with the majority of its findings and were of the opinion that in general staff morale had dipped evidently as a result of a very difficult restructure process. Following a

thorough review and analysis of all the evidence provided, the panel identified a number of recommendations which were deemed to offer suggested improvements that would further benefit the service, improve staff morale and increase customer satisfaction.

3. SCRUTINY APPROACH

The Overview and Scrutiny Management Board approved in principle on 23 March 2011, the establishment of a Task and Finish Group to review the impact of the restructure in Revenues and Benefits, Customer Services, Cashiers and Incomes and Creditors with membership drawn from the Support Services Overview and Scrutiny Panel.

3.1 Task and Finish Group Objectives

The group was asked to:

Review the impact of the restructure in the four service areas in relation to:

- The duty of care to staff
- The impacts of an increased workload
- The experience of customers and stakeholders
- The backlog of cases
- The processing times of cases

With the overall aim to make recommendations to the Overview and Scrutiny Management Board about how the service could negate the impact on the above concerns.

The Project Initiation Document (PID) is attached as Appendix I.

3.2 Task and Finish Group Membership

The Task and Finish Group had cross party membership comprising the following Councillors –

- Councillor James (Chair)
- Councillor Casey
- Councillor Murphy
- Councillor Stark

For the purposes of the review, the Task and Finish Group was supported by -

- Darren Stoneman, Project and Business Coordinator
- Ross Johnston, Democratic Support Officer

3.3 Task and Finish Group Methodology

The Task and Finish Group convened over two days on 2 and 3 February 2012 to consider evidence and hear from witnesses, review background information and undertake observations by way of site visits.

Witnesses invited:

- Di Saunders-Brewer, Senior Human Resources Advisor

- Diana Beal, Union Representative (UNITE)
- Stuart Fagen, Union Representative (GMB)
- Darren Turner, Union Representative (UNISON)
- Councillor Richard Ball, Cabinet Member for Customer Services
- Councillor Ian Bowyer, Cabinet Member for People, Property and Finance
- Malcolm Coe, Assistant Director for Finance, Assets and Efficiencies
- Martine Collins, Revenues and Benefits Service Manager
- John-Paul Sanders, Assistant Director for Customer Services (Apologies)
- Dave Saunders, Head of Customer Services
- Tracey Tremlett, Transactional Centre Strategic Manager

Background material and documentation:

- Project Initiation Document
- Equality Impact Assessment
- Consultation Documents
- Structure Charts
- Staff Survey Analysis Reports
- Service Performance Reports
- CIPFA Reports

Site visits conducted:

- Customer Services, Ballard House
- Customer Services, First Stop, Civic Centre
- Revenues and Benefits, Civic Centre
- Transaction Centre, Civic Centre

3.4 Contextual Overview

In order to aid members of the task and finish group Malcolm Coe, Assistant Director for Finance, Assets and Efficiencies gave a presentation which is attached as Appendix 2.

The presentation summarised the restructure process and explained the requirement for the restructure, the approach and process used to deliver the restructure, the effects of the restructure, changes implemented across the departments, future service delivery challenges and a future commitment to review the new structure.

4. KEY ISSUES ARISING FROM THE EVIDENCE

The task and finish group was presented with various forms of evidence and the key issues outlined are presented as follows:

4.1 Trade Union Representative Evidence

In attendance at the task and finish group to provide trade union evidence were Diana Beal, representing Unite, Stuart Fagen, representing GMB and Darren Turner, representing Unison. The Trade Unions were very supportive of the process and the requirement to undertake the restructure. Key issues that were raised included –

- (a) unions were involved throughout the process, however, it was considered that union involvement at an earlier stage would have assisted staff in dealing with the difficult restructure process;
- (b) there was a lack of a clear plan on future service delivery throughout the restructure, which had caused staff to feel anxious about the process and insecure about how their role would fit into the new structure;
- (c) staff did not receive enough support throughout the process, particularly given the risk to a reduction in salaries;
- (d) Understand that large numbers of staff had received feedback, however there were unsuccessful applicants had yet to receive interview feedback;
- (e) staff who had been demoted following the restructure were now having to work increased hours to cope with the reduction in salary. This had had a negative impact on work life balance which had also been adversely effected by the reduction in flexible working patterns i.e. limiting teams of ten to just one term time worker;
- (f) role profiles and grading of jobs had been inconsistent particularly with the positions graded at a D and an E. It was considered by many that staff appointed to a grade E were less experienced than staff appointed to a grade D and this had caused friction and conflict between colleagues;
- (g) the restructure had decommissioned the training team, which had led to increased inconsistencies in service delivery and increased friction between staff as knowledge and advice had regularly been sought from staff appointed to lower grades;
- (h) staff engagement workshops had ceased and the work carried out in the initial workshops had not been completed.
- (i) the restructure was still in its early stages and in order to have a full picture of staff morale and service delivery a further review should be conducted later in the year;
- (j) there was currently overtime being offered to staff. This was causing concern that resources were inadequate.

4.2 Human Resources Representative Evidence

In attendance at the task and finish group to provide human resources evidence was Di Saunders-Brewer, Senior Human Resources Advisor. The key issues that were raised included –

- (a) the recruitment in the restructure had focussed on management and leadership qualities in an attempt to achieve better management;
- (b) the service area had high levels of sickness and this was being tackled through a corporate drive to improve staff sickness;
- (c) There was a disproportionate level of part time and Term time workers across the departments which hindered effective service delivery

- (d) unions had been comprehensively involved in the restructure and it was believed that good working relationships had been fostered between the three unions and Plymouth City Council throughout the process;
- (e) interview feedback had yet to be provided to eight unsuccessful applicants and this had been delayed due to changes in the service that required immediate action. This was disappointing and feedback would be provided in the next couple of weeks.

4.3 Site Visit Observations

The task and finish group were invited to conduct observations by form of site visits to the all of the service areas in question. The key issues observed during these site visits included –

- (1) Customer Services - Ballard House
 - (a) customer services was delivered from two different sites, Ballard House and the Civic Centre, which caused significant staffing and management difficulties;
 - (b) there were currently no grade A posts in the structure, although it was hoped that three apprentices on a grade A would be appointed within the next four weeks;
 - (c) at present all 19 grade B posts were occupied by agency staff, although 50 per cent would be advertised and appointed to in the near future;
 - (d) a new improved IT system, Microsoft Dynamics, would be installed on 1 April 2012 and this would improve service delivery as current IT systems were believed to be inadequate;
 - (e) the service had a high number of abandoned calls particularly in the Adult Social Care / Proof of Concept Teams.
- (2) Customer Services - First Stop, Civic Centre
 - (a) an open plan office would improve service delivery and this would hopefully be addressed as part of the Accommodation Strategy;
 - (b) staff uniforms had been ordered;
 - (c) the restructure had relocated a number of previous customer services staff into the Revenues and Benefits Service ensuring that the current customer service team, across both locations, had relative inexperience.
- (3) Revenues and Benefits – Civic Centre
 - (a) legislative changes such as the implementation of the Welfare Reform Bill would impact the service severely and potentially increase the pressure on staff due to an increase in demand for services;
 - (b) other additional pressures that the service needed to cope with included the promotion of a Council Tax benefit take up campaign, changes to the administration of the Department for Work and Pensions (DWP) and increases in service

demands following changes to the Tax Credit system with the introduction of Phase two of the Automated Transfers to Local Authority Systems (ATLAS);

- (c) the service had a large backlog of claims which was being cleared by a group of purposely employed agency staff, the backlog had been reduced from 2600 to 1300 claims and it was hoped that the backlog would be completely cleared by the end of March 2012;
- (d) the service was operating a very long processing time for benefits claims, although there was a clear direction on how the service aspired to reduce processing times and improve its performance;
- (e) collection of Council Tax and National Non-Domestic Rates was in a strong position and staff who were experienced in this service were being trained to assist in processing benefit claims;
- (f) at present the service did not have the capacity to undertake reviews or interventions of benefit claims, however, it was hoped that risk based verification of claims would begin in the near future and this was hoped to enable staff to manage caseloads more effectively;
- (g) the service had no grade A posts or apprentices in its current structure;
- (h) the new structure had created jobs graded at both grade D and grade E, however, the job roles were not clearly defined and this had been a major cause of friction between staff and a large factor in the reason for low staff morale. In an attempt to clarify the job roles and increase staff morale the service had worked with the DWP to establish the level of responsibility and accountability for each post;
- (i) the removal of training provisions in the service had further increased the pressures and feelings of friction on experienced staff who were often asked to advise and train staff who were inexperienced and appointed at a higher grade; Whilst this was not a request or requirement from management, staff and TU had advised it was happening on an ad-hoc basis.
- (j) the service employed one subsidy officer who had the responsibility of reviewing legislative changes that would affect the service, provide training resources and undertake quality assurance. This was considered to be too big a role for one individual and resources had been found, by removing three grade B posts, to create two new quality assurance officer posts for a temporary period.
- (k) staff training had been identified in the service recovery plan, which would cross train staff on other services in order to build experience;
- (l) IT systems were currently inadequate for service demands, although this would be improved by planned system enhancements and the roll out of Lync and Windows 7
- (m) sickness in the service was a major issue and investigations had been commissioned on six staff who had regularly been off sick;

- (n) the restructure had been a protracted experience for many staff and this as well as the use of the Voluntary Release Scheme (VRS), had led to an increase in sickness absence;
 - (o) the service eagerly awaited the sickness figures for January as this was believed to give a true reflection of sickness levels within the service;
 - (p) in order to more effectively deal with vulnerable customers the service has a visiting team where staff would visit clients at home if required.
- (4) Transaction Centre – Civic Centre
- (a) training provisions in the service required improving in order to develop staff knowledge and skills and reduce the pressures on experienced staff who were mentoring and training inexperienced and newly appointed staff;
 - (b) IT could be improved, in particular with the introduction of a purpose built scanning system;
 - (c) the level of on-line transactions was poor and this would be targeted in the future to ensure the public were aware of all paying in methods;
 - (d) 80 per cent of invoice payments were processed within 30 days which was below the service's performance indicator of 96 per cent;
 - (e) in total seven grade B posts were currently occupied by agency staff, although three of these posts would be appointed to in the near future;
 - (f) the service had been exploring the opportunity to expand and had identified the role of undertaking CIVICA legal functions up until the enforcement phase;
 - (g) staff morale in the service was very high.

4.4 Cabinet Member and Service Management Evidence

In attendance at the task and finish group to provide Cabinet Member and Service Management evidence was Councillor Ian Bowyer, Cabinet Member for Finance, Property and People, Councillor Richard Ball, Cabinet Member for Customer Services, Malcolm Coe, Assistant Director for Finance, Assets and Efficiencies, Martine Collins, Revenues and Benefits Service Manager, Dave Saunders, Head of Customer Services and Tracey Tremlett, Transactional Centre Strategic Manager. The key issues that were raised included –

- (a) the restructure was a protracted process for all involved and all credit must go to the staff who had continued to deliver an effective service despite increased stress and pressure;
- (b) the restructure focussed on appointing staff with the right skills in an attempt to ensure management and leadership was of a high standard throughout the service and it was considered that the service now had an excellent team;
- (c) although the team was excellent the service employed too many agency staff which was an issue for service continuity and value for money;

- (d) all services were attempting to promote apprentices and five new apprentices had been appointed and would be starting work in the service within the next month;
- (e) the split between staff on a grade D and a grade E was a major concern to the service and clearly identified roles were necessary to improve morale throughout the Revenues and Benefits Service;
- (f) the Adult Social Care were aware of the difficulties within the Proof of Concept Team and this issue was being addressed by that department;
- (g) Customer Satisfaction in the service remained high.

5. FINDINGS

In reviewing the evidence and analysing all of the data provided the panel identified a number of points of concern which included:

5.1 Training

A common theme across all three departments was the absence of a structured and dedicated training resource to train, coach, mentor and develop staff that were either new to the department or new to a role. Also, there was a need to supplement the Benefit Subsidy Officer in interpreting and delivering legislation updates and monitoring quality assurance.

The group felt that the common feeling presented was that to foster an environment whereby experience and knowledge was embedded effectively a dedicated training resource was required.

5.2 Staff Morale

The interim staff survey results provided to the task and finish group were a cause of concern and were felt to be reflective of the feeling amongst staff in November 2011 when this was completed. The feeling of low staff morale was still prevalent in the Revenues and Benefits service although the overall consensus of the group, following visits to the other departments and witness statements, was that progress had been made in dealing with the issue of staff morale.

5.3 Recruitment to Vacancies

A consistent message from all tiers of management and colleagues was concern at the high number of agency staff employed at the lower grade bandings of B and C. Explanations were given that these posts were being held in readiness for potential re-deployees. It was identified by service management that the lack of stability at these grades had had a detrimental impact on performance and staff morale.

The group were satisfied that advertisement and appointing to 50 per cent of grade B and C posts occupied by agency staff and the appointment of five apprentices would significantly improve the performance of the service and staff morale.

5.4 Dress Code

The panel were impressed with the attitude and professionalism of Customer Facing staff, but were concerned that customers may struggle to differentiate between staff and customers in customer facing roles due to the absence of a dress code / uniform.

5.5 Location of Customer Services

The Panel were concerned that the locations of the Customer Services Team were spread across two strategic sites which provided a number of management difficulties.

5.6 Grade D/E Split

All the evidence identified the split between grade D and grade E staff as a source of low morale, conflict and friction.

5.7 Feedback Workshops

During the course of the restructure staff were offered the opportunity to attend workshops to give their views on future service delivery and service improvements. The feeling was that these workshops were still needed to follow through recommendations and suggestions from the initial workshops

The feeling from the panel was that these workshops were vital to staff feeling fully engaged in the process and would be pivotal in allowing staff to move forward.

5.8 Poor Service performance

Performance across the service was an issue with particular concern identified in the level of abandoned calls in the Proof of Concept team, the continued high processing times for benefit claims and the high number of claims still in the backlog, and the low percentage of invoice payments processed within 30 days.

5.9 Flexible Working

Flexible working had been reduced across all teams which had limited the number of term time workers to only one per team. This was a concern as the group felt that this approach may lead to the loss of quality staff in the future who had gained a great deal of knowledge and experience.

5.10 Strategic Manager grading

The task and finish group identified through the service area structure charts that there was a clear and unfair disparity between the levels and responsibilities of the three strategic managers.

6. RECOMMENDATIONS

The task and finish group agreed that it is recommended that –

R1:	Malcolm Coe, Assistant Director for Finance, Assets and Efficiencies to arrange the next stage of staff engagement workshops to follow through suggestions and recommendations raised by staff at the initial workshops
R2:	Interview feedback is provided as a matter of urgency to all applicants unsuccessful or unsuccessful during the recruitment process;
R3:	An interim staff survey is conducted with all staff in May 2012, six months after the

	implementation of the new structure, and the results of which are shared with the Support Services Overview and Scrutiny Panel;
R4:	A dedicated cross-department training resource be established to help deliver a service function that has a more effective and consistent role in dealing with training requirements, interpreting and dealing with legislation changes and monitoring quality assurance. It is believed that the training team will alleviate conflicts, friction and pressure between staff as well as ameliorate staff morale and assist a service which has suffered from poor performance levels;
R5:	Malcolm Coe, Assistant Director for Finance, Assets and Efficiencies and Martine Collins, revenues & Benefits Manager to undertake a review of the role profiles for grade D and grade E posts and ensure that clear differentials are contained within the role profiles to bring clarity to the roles and alleviate confusion and friction between staff;
R6:	Malcolm Coe, Assistant Director for Finance, Assets and Efficiencies to undertake a review of the use of the flexible working policy within the affected departments
R7:	A single, central Customer Services location be developed as a part of the Corporate Accommodation Strategy to meet the needs of our customer base and allow for flexibility within disciplines.
R8:	Uniforms for customer facing staff at First Stop should be incorporated into the role as soon as practicable and that consideration should be given to all back office staff having to dress to an appropriate standard;
R9:	Mark Grimley Assistant Director for Human Resources and Organisational Development should give consideration to establishing a staff reward scheme which would improve staff morale and encourage staff to promote service improvement ideas that could develop future service delivery;
R10:	The Strategic Manager (Revenues and Benefits) role be re-evaluated through Job Evaluation process in an attempt to ensure fairness is established in the grading of strategic manager positions;
R11:	Given the concerns identified with the call management in the Proof of Concept Team, the Health and Adult Social Care Overview and Scrutiny Panel add this issue to its work programme and request an update at a future meeting from the Cabinet Member for Health and Adult Social Care;
R12:	John-Paul Sanders, Assistant Director for Customer Services to review an extension to the Customer Services department operating hours to deal with general public enquiries between the hours of 8am and 8pm Monday to Friday and 8am – 5pm on a Saturday.

Appendix 1 – PID

Appendix 2 – Presentation

Appendix I

Request for Scrutiny Work Programme Item

1	Title of Work Programme Item	Impact of the restructure in Revenues & Benefits, Customer Services, Cashiers and Incomes and Creditors
2	Responsible Director(s)	Adam Broome, Director for Corporate Support
3	Responsible Officer(s)	Malcolm Coe, Assistant Director for Finance and Efficiencies 01752 304566 John-Paul Sanders, Assistant Director for Customer Services and Business Transformation 07917 264723
4	Relevant Cabinet Member(s)	Councillor Ian Bowyer, Cabinet Member for Finance, Property, People and Governance
5	Objectives	To review the impact of the restructure in the four service areas in relation to: <ul style="list-style-type: none"> • The duty of care to staff • The impacts of an increased workload • The experience of customers and stakeholders • The backlog of cases • The processing times of cases <p>To make recommendations to the Overview and Scrutiny Management Board about how the service could negate the impact on the above concerns.</p>
6	Who will benefit?	Plymouth City Council and its Staff; Residents of Plymouth and the Customers of the four service areas; Stakeholders of the four service areas (Including DWP, Landlords and Plymouth Community Homes).
7	Criteria for Choosing Topics (see table)	<ol style="list-style-type: none"> 1. City and Council Priority – Value for Communities 2. A poor performing service (high cost and low performance identified through benchmarking exercises) 3. An interest of the public and stakeholders

8	What will happen if we don't do this review?	<p>The restructure of the service may have:</p> <ul style="list-style-type: none"> • Reduced staff morale and confidence in fulfilling their duties • The experience of customers and standards of the service may reduce below benchmarking standards • Potential higher budgetary cost as a result of reduced quality of data provided to the DWP which will result in a claw back of over-payments.
9	What are we going to do?	<p>A one/two day Task and Finish review led by the Support Services OSP. The review will be undertaken post-restructure with the aim to be completed in September/October 2011.</p>
10	How are we going to do it? (witnesses, site visits, background information etc.)	<ul style="list-style-type: none"> • There will be site visits to the four service areas which will incorporate visits to the Civic Centre and Ballard House. Site visits would include speaking to customers and staff. • Witnesses would include, but would not be limited to, representatives from Plymouth Community Homes, DWP, Landlord Association and officers from the four service areas. • Questionnaire feedback to be provided from customers using the four services. • Review and compare the service performance for the past three years against performance indicators and benchmarked standards.
11	What we won't do.	<ul style="list-style-type: none"> • Review staff terms and conditions. • Review service opening times • Review service structure • Review financial implications of the restructure
12	Timetable & Key Dates	<p>There will be a one/two day Task and Finish Review:</p> <p>Day 1 – Evidence gathering</p> <p>Day 2 – Review of all evidence, further evidence and recommendations.</p>

13	Links to other projects or initiatives / plans	Corporate Plan Accommodation Strategy People's Strategy ICT Strategy Corporate Support Delivery Plans Comprehensive Spending Review
14	Relevant Overview and Scrutiny Panel / Membership if Task and Finish Group (to be decided by OSP before submission to OMB)	This work programme request has been prepared by the Support Services Overview and Scrutiny Panel. Membership = 6 members
15	Where will the report go? Who will make the final decision	The report will be forwarded to the Overview and Scrutiny Management Board for recommendations to be forwarded to the Cabinet and the Cabinet Member for Finance, Property, People and Governance.
16	Resources (staffing, research, experts, sites visits and so on)	Officer time. Site visits (internal)
17	Is this part of a statutory responsibility on the panel?	No.
19	Should any other panel be involved in this review? If so who and why?	No.

20	Will the task and finish group benefit from co-opting any person(s) onto the panel.	No.
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TASK AND FINISH GROUP



IMPACT OF THE 2011 RESTRUCTURE:

**CASHIERS,
CUSTOMER SERVICES,
CREDITORS AND INCOMES,
REVENUES & BENEFITS**

CONTEXT



PLYMOUTH
CITY COUNCIL

General:

- **Inconsistent approach to customer care**
- Relatively high cost of income collection process
- Inconsistent management
- 50+ role profiles across the piece
- Relatively high sickness with low morale
- Staff working patterns at odds with service demands
- Little career development or opportunity
- **Need to reduce spend by circa £1m**

CONTEXT

Revenues and Benefits:

- Significant increasing in customer demand
- Numerous changes to legislation
- Below par performance with relatively high cost
- Low staff turnover
- Vast majority E grade jobs post JE – variable standard
- Changing to ‘Lean System’ way of working

APPROACH

- Address 3 year targets as one big change
- Engage staff in developing their own solutions
- Focus on core customer care and leadership skills
- Treat the whole structure as one
- Focus reduction on management posts to protect front line
- Fewer number of generic role profiles
- Focus on right people, with right skills in right jobs
- Consultation with Trade Unions throughout





POST RESTRUCTION

CHANGES MADE

DUTY OF CARE (Cross Departmental)

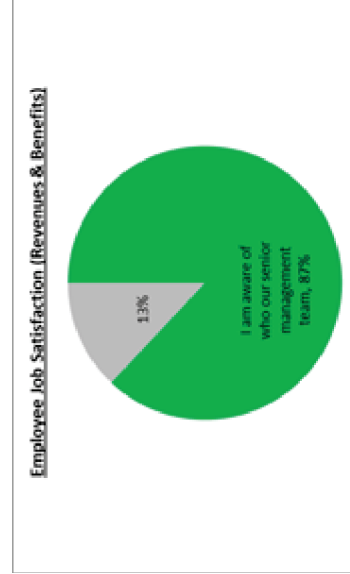
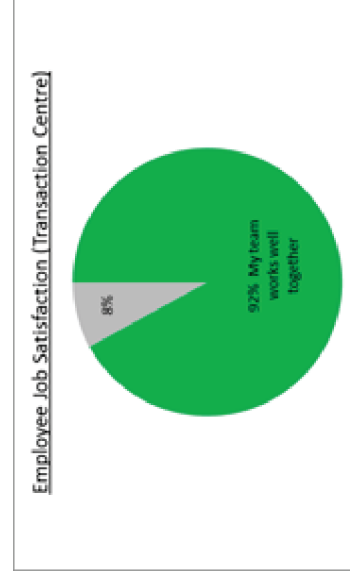
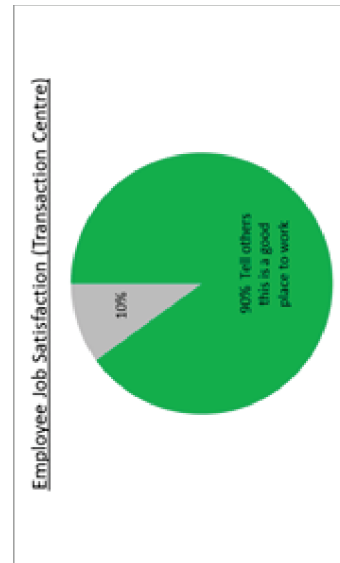
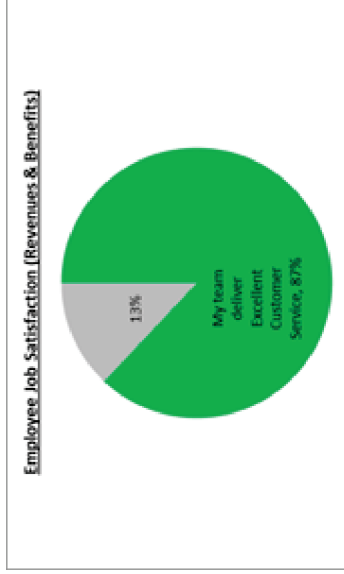
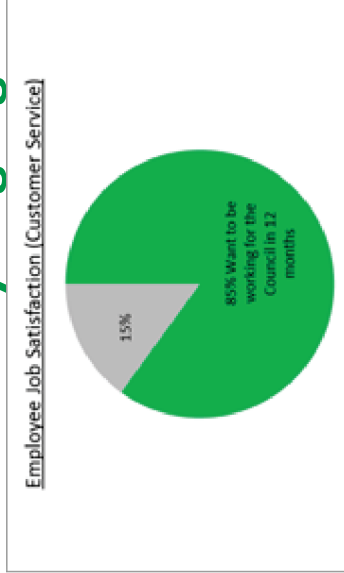
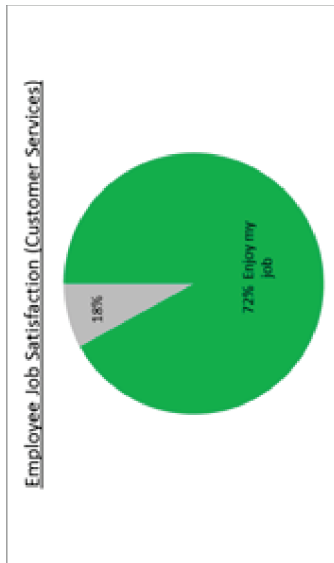


- Regular Team Meetings & 121's for all staff
- Staff Briefings, 'Shout Outs' and Workshops
- Increased management visibility & open door policy
- Robust attendance management (with HR support)
- Promotion of Employee Assistance Programme
- Team Leader Development Programme
- 'Speed Dating' to introduce new team members
- Personal Development Plans in place
- Performance Corner & Information Centres

DUTY OF CARE



Staff Survey Highlights



TRANSACTION CENTRE



PLYMOUTH
CITY COUNCIL

IMPACTS OF AN INCREASED WORKLOAD

- Structure 22 employees:
 - 12 staff new to duties
 - 7 Pertemps agency staff
 - Team Leaders new to teams
- Initial training almost complete
- Reliance on Pertemps adds pressure of uncertainty on team
- Adopted consistent generic workload across all areas
- Some delays to processing suspense items

TRANSACTION CENTRE



PLYMOUTH
CITY COUNCIL

EXPERIENCE OF CUSTOMERS & STAKEHOLDERS

- No formal feedback captured
- Stakeholder relationships developing well
- Positive informal feedback of call handling
- Cashiers feedback captured prior to closure

TRANSACTION CENTRE



PLYMOUTH
CITY COUNCIL

BACKLOG/PROCESSING TIME

- Currently 3 days over target for invoice input
- Mailbox response times all on target
- Direct debit and other cash performance maintained
- Cash collection at normal rates
- Overall income collection bucking national trends

CUSTOMER SERVICES



PLYMOUTH
CITY COUNCIL

IMPACTS OF AN INCREASED WORKLOAD

- Phone demand remains steady
- Face2Face demand marginally up
- Additional workload from Everyone Active calls absorbed
- Answer rates and wait times above target
- High % temporary staff in contact centre – business risk
- Training of staff in new roles nearing completion

CUSTOMER SERVICES



PLYMOUTH
CITY COUNCIL

EXPERIENCE OF CUSTOMERS & STAKEHOLDERS

- Significant improved customer feedback post restructure
- 30+ compliments on Face2Face service in December
- Customer Service Excellence re-accreditation January '12



97% Satisfaction
(Exit Survey Dec 11)



94% Satisfaction
(Telephone Survey Dec 11)

CUSTOMER SERVICES



BACKLOG OF CASES

- None

PROCESSING TIMES OF CASES

- All targets are being met or exceeded

REVENUES AND BENEFITS



PLYMOUTH
CITY COUNCIL

IMPACTS OF AN INCREASED WORKLOAD

- 30% new staff grades B to E (big loss of expertise)
- 5 new Team Leaders and 2 new managers
- Many vacancies at grade C and B
- Low staff morale - D/E split
- High requirement for training - HB and CTax
- Accuracy levels decreased (HB) at 87%
- Significant increase in customer demand (HB)

REVENUES AND BENEFITS



PLYMOUTH
CITY COUNCIL

EXTERNAL FACTORS:

- Housing benefits claims increasing – 6% as at 31/1/12 to 31004
- Economic situation will continue this trend
- DWP ATLAS programme - increase in work forecast 8-10%
- Local Housing Allowance changes increasing workloads
- Take-up campaign in advance of Welfare Reform changes
- End of year processes pressures – (HB and CTax)

REVENUES AND BENEFITS



PLYMOUTH
CITY COUNCIL

RECOVERY PLAN

- 12 month training plan to increase resource flexibility
- Agency staff clearing backlog
- Improving performance management arrangements
- Work streams in progress to manage customer demand
- IT self service in progress to release capacity – April 12
- New telephony and hot desking technology
- DWP Performance Development Team – best practice
- Subsidy Officer and QA support for accuracy

REVENUES AND BENEFITS



PLYMOUTH
CITY COUNCIL

EXPERIENCE OF CUSTOMERS & STAKEHOLDERS

- Informal feedback from customers still good
(Govmetric re-introduced to measure in Jan 12)
- Complaints reducing 18%
- Stakeholder feedback still good
(welfare groups and social/private landlords)
- Processing times improved on 10/11 but still not enough
- 48968 HB actions processed as at 31 Dec 11 (46491 Dec 10)

REVENUES AND BENEFITS



PLYMOUTH
CITY COUNCIL

BACKLOG OF CASES

HB

- Sealed backlog 28/11/11 - 2600 cases (incl 600 new claims)
- Outstanding as at 26/1/12 – 1485 cases
- New claims – all in progress or complete

CTax

- Backlog small – focus on proactive recovery & new year billing

Business Rates

- Backlog none – focus on proactive recovery & new year billing

REVENUES AND BENEFITS



PLYMOUTH
CITY COUNCIL

HB - New claims Processing

- Target 20 days
- Actual 27.71 days

Change of circumstances Processing

- Target 15 days
- Actual 18.34 days

CTax Collection

- Target 82.10% £76,256m
- Actual 81.54% £75,737m

Business Rate Collection

- Target 87.31% £72,944m
- Actual 86.19% £72,010m

SUMMARY



PLYMOUTH
CITY COUNCIL

KEY POINTS

- New structure only in place since November '11
- £1m spend reduction target met in one year!
- Cultural change / new ways of working essential to meet with increased demand
- Major training and development programme in place
- Performance maintained and improved throughout change
- Longer recovery for HB due to complexities of the service
- Commitment to formally review structure after 6 months

Overview and Scrutiny Management Board

Wednesday 1 February 2012

PRESENT:

Councillor James, in the Chair.

Councillor Nicholson, Vice-Chair.

Councillors Mrs Aspinall, Mrs Bowyer, Browne, Coker, Evans (substitute for Councillor Wildy), Lock, Lowry, McDonald, Stark and Thompson.

Apologies for absence: Councillor Wildy and Mr D Fletcher, Co-opted Representative.

Also in attendance: Graham Russell, Independent Advisor, Judith Shore, Democratic and Member Support Manager, Giles Perritt, Lead Officer, and Katey Johns, Democratic Support Officer.

The meeting started at 2 pm and finished at 4.35 pm.

Note: At a future meeting, the committee will consider the accuracy of these draft minutes, so they may be subject to change. Please check the minutes of that meeting to confirm whether these minutes have been amended.

80. **DECLARATIONS OF INTEREST**

There were no declarations of interest made in accordance with the code of conduct.

81. **MINUTES**

Agreed the minutes of the meetings held on 22 November and 14 December 2011.

82. **CHAIR'S URGENT BUSINESS**

There were no items of Chair's urgent business.

83. **SCRUTINY PERFORMANCE**

The Chair extended a warm welcome to Graham Russell, an Independent Advisor, who had been commissioned to deliver training to scrutiny members and to provide an objective overview following observation of scrutiny panel meetings. Mr Russell presented his findings to the Board which included that –

- the building blocks for a sound scrutiny process were in place;
- too much work was being done through the formal business meetings of panels and the use of the task and finish process appeared limited;
- valuable information gained through the questioning of witnesses was lost due to there being no routine method of dissemination and a lack of any media management;

- better use could be made of opportunities to challenge the executive;
- there was little evidence of robust pre-decision scrutiny through monitoring of the Forward Plan which contained limited information about key decisions only and often left little or no opportunity for scrutiny involvement.

On behalf of the Board, the Chair thanked Mr Russell for his attendance and the constructive advice contained within his report.

Agreed that -

- (1) a provisional meeting of the Board is used to informally consider the findings of the report, and to discuss proposals for the future operation/structure of scrutiny;
- (2) the Leader is recommended to review the timeline of the Forward Plan to enable more pre-decision scrutiny in light of Mr Russell's findings and recommendations.

84. **SCRUTINY OF BUDGET PRIORITIES AND CORPORATE PLAN 2012**

The Chair and Lead Officer presented for consideration the minutes and draft report arising from scrutiny of the Budget Priorities and Corporate Plan 2012. Members welcomed the detail in the report and agreed that it accurately reflected the discussions which had taken place over the three-day period, subject to a few minor changes to some of the recommendations. Concerns were raised about the level of the detail in the information that was presented as part of the budget scrutiny process and discussion took place on how things could be improved for next year.

Agreed –

- (1) the minutes of the meetings held on 11, 16 and 18 January and the Budget Priorities and Corporate Plan 2012 report, subject to the following changes –
 - R4 to be removed and attached to R55 so that the library related issues are covered by one recommendation – amended R55 to read “Libraries review to include consideration of other engagement work with the community and voluntary sector and to be made available for pre-decision scrutiny;
 - R8 to be deleted;
 - R14 to be amended to read “Cabinet assurance is sought that plans are in place to ensure a smooth and seamless transition for children in care to adult social care”;
 - R16 to be amended to read “Information to be provided into the impact of the adult social care transformation programme on the adult care sector”;
 - R17 – delete the word “sufficient” and replace with “appropriate and

effective”;

- R21 – “changes to health provision to the health workforce” be amended to read “changes to health provision on the health workforce”
- the inclusion of an additional recommendation after R21 to read “A report is produced detailing the demographic impact of Plymouth’s ageing population”;
- moving R38 to the ‘wrap up’ session at end of the report and delete the words “in Environmental Services”;
- R39 – insert the words “over and above the grant allocation” immediately after “additional resources”;
- the inclusion of an additional recommendation after R50 to read “A review is undertaken into the procurement, shared services and location risk assessment arrangements of the data centre”;
- R59 to be amended to read “An appropriately funded plan be put in place to mitigate the likely impact on voter numbers of the proposed electoral reforms”;
- the inclusion of an additional recommendation after R59 to read “Any decision to use the Life Centre for the count at the local elections is informed by cost and value for money implications”;

- (2) that a review of the budget scrutiny process is added to the Board’s work programme for 2012/13.

85. **TRACKING DECISIONS**

The Board considered the schedule of decisions made and noted the latest position.

86. **CALL-INS**

There were no call ins for consideration at this meeting.

87. **FORWARD PLAN**

In considering the new additions to the Forward Plan, the Board again expressed its concern at the short timescales for determining some of the decisions. Members also felt that the level of detail in some of the decisions was lacking.

Agreed that -

- (1) on behalf of the Overview and Scrutiny Management Board, the Chair writes to the Leader of the City Council reiterating Members’ concerns over the insertion of late items into the Forward Plan leaving little or no opportunity for scrutiny involvement;

- (2) pre-decision scrutiny of the Library Service Review is added to the Customers and Communities Overview and Scrutiny Panel;
- (3) Cabinet is recommended to delay its decision in respect of the Adult Social Care Personal Budget Policy in order to allow for pre-decision scrutiny by the Health and Adult Social Care Overview and Scrutiny Panel;
- (4) subject to (3) above, should pre-decision scrutiny not be facilitated, a cross-party call-in of the Cabinet decision would be supported;
- (5) in conjunction with (2) above, the Constitutional Review Panel is recommended to look at the Forward Plan arrangements.

88. **RECOMMENDATIONS**

The Board endorsed and agreed the following recommendations –

Children and Young People Overview and Scrutiny Panel

(1) **Progress Update on Previous Tracking Resolutions**

that the Youth Service task and finish group is deferred to the next municipal year;

Growth and Prosperity Overview and Scrutiny Panel

(2) **Article 4 Direction for Houses in Multiple Occupation**

that the Cabinet Member for Planning, Strategic Housing and Economic Development, taking into account the consultation responses received, should confirm the Direction;

Customers and Communities Overview and Scrutiny Panel

Task and Finish Group – Anti-Social Behaviour in Compton Ward

that Cabinet be recommended to consider –

- (3) the installation of lockable bollards at either end of the lane, to prevent general vehicle access;
- (4) a general clean up of the area is undertaken, working in partnership with Plymouth Community Homes and residents;
- (5) that Plymouth Community Homes are asked to work together with Plymouth City Council and community groups to identify a way forward for the use of the derelict garage site in Channel Park Avenue;
- (6) to establish the boundaries of the properties in Carlton Close and to notify the land owners and outline their legal duties.

Health and Adult Social Care Overview and Scrutiny Panel

(7) **Chair's Urgent Business**

the appointment of Sue Kelly, member of the Local Involvement Network Stewardship Group, as a co-opted member.

89. **PROJECT INITIATION DOCUMENTS**

There were no project initiation documents for consideration at this meeting.

90. **TASK AND FINISH GROUP REPORTS / UPDATES**

Councillor McDonald reported that the Safeguarding Adults review was progressing slowly with a number of witnesses still to be heard. She raised concerns that the progress had been slow due to a lack of officer resource but the Board was assured by the Lead Officer that this was not the case.

With reference to minute 73, Councillor Nicholson sought approval to co-opt representatives and to expand the scope of the project initiation document.

Agreed that, with regard to the Youth Unemployment in Plymouth Task and Finish Group –

(1) the following representatives be co-opted –

- David Parlby, Chamber of Commerce
- Ashley Beare, South West TUC and PABC Executive
- Jacki Williams, Job Centre Plus

(2) the scope of the PID be expanded to include the age range of 16-24 year olds.

91. **WORK PROGRAMMES**

The work programmes of the Overview and Scrutiny Management Board and scrutiny panels were considered and agreed as submitted, subject to removal of the following task and finish items –

- Driving Speeds on the Hoe item from the Growth and Prosperity Work Programme;
- Social Media from the Customers and Communities Work Programme.

92. **EXEMPT BUSINESS**

There were no items of exempt business.

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